

<b>MEETING</b>	<b>HEALTH AND CARE BOARD</b>
<b>DATE</b>	<b>04/06/2019</b>
<b>TYPE</b>	<b>An open public item</b>
<b><u>Report summary table</u></b>	
<b>Report title</b>	Proposed new governance arrangements for community safety and safeguarding in B&NES
<b>Report author</b>	Lesley Hutchinson Director for Safeguarding and Quality Assurance, B&NES Council and Lisa Harvey Director of Nursing and Quality, NHS BaNES CCG
<b>Summary</b>	<p>The attached report sets out the rationale for establishing a new B&amp;NES Community Safety and Safeguarding Partnership.</p> <p>The new Partnership will replace the existing Local Safeguarding Children Board, the Local Safeguarding Adult Board and the Responsible Authorities Group. The proposal has been developed as a change in the statutory requirements has meant that Local Safeguarding Children Boards are to be abolished by 28<sup>th</sup> September 2019. New arrangements must be agreed and published by 29<sup>th</sup> June 2019.</p> <p>The change in legislation has provided an exciting opportunity to create a new Partnership with a commitment and focus on Think Family and Community.</p> <p>The proposed model is required to be authorised by the three statutory agencies, B&amp;NES Council, NHS BaNES CCG and Avon and Somerset Constabulary.</p> <p>The proposed new arrangement ensures the Council and CCG meet their statutory duties whilst offering a range of benefits which will be created by merging the existing Boards / Group.</p> <p>There are limitations to the proposal; however with careful management and continuous review it is believed the benefits that can be achieved strongly outweigh these limitations.</p> <p>First and foremost the outcomes for children and adults will be improved by having one strategically-led conversation. There will be one operational group which will also benefit from one conversation.</p>

<b>Recommendations</b>	<p>The Board is asked to</p> <ul style="list-style-type: none"> <li>• Review the proposal and provide any feedback to be considered alongside feedback from Avon and Somerset Constabulary Management Board.</li> <li>• That the Board approves the proposals in principle.</li> <li>• The Board delegates the final approval of the detail of the new arrangements to the Corporate Director for the Council and Director of Nursing and Quality for the CCG in consultation with the relevant cabinet portfolio holders and Board members as well as in partnership with the police.</li> </ul>
<b>Rationale for recommendations</b>	<p>Members of the Local Safeguarding Children’s Boards, Local Safeguarding Adults Board and Responsible Authority Group have had numerous discussions about possible alternative arrangements; however the benefits of the proposed model outweigh the others considered.</p> <p>We recognise that whilst similar models are being adopted in a number of other areas and these proposals are being brought forward by officers following wider engagement, the members of the Health &amp; Care Board have had little time to scrutinise the proposals and may value further opportunity to discuss and comment today and/or in the next two weeks.</p>
<b>Resource implications</b>	<p>The resources required are set out in the proposal. Subject to the proposal being agreed the Council and CCG will contribute an equal share to the budget. The statutory partners’ representatives have agreed the budget but this will need reviewing in February 2020 in preparation for 2020/21 to ensure the financial split is more equitable across the three partners. Avon and Somerset Constabulary have agreed to this review.</p> <p>The contributions proposed by the CCG for 2019/2020 are within allocated resources.</p> <p>The contributions proposed by the Council for 2019/ 2020 are within allocated resources.</p>
<b>Statutory considerations</b>	<p>The report sets out the statutory considerations that have been considered as part of this proposal. The implementation Plan is being developed and this will include a qualities impact assessment and equalities impact assessment which will be published alongside the new Partnership if approved.</p>

<b>Consultation</b>	<p>This proposal has been shared with the Council Section 151 Officer and approval obtained and Monitoring Officer as required. The CCG Finance Team have reviewed the financial implications.</p> <p>The proposal has also been discussed with members of the Local Safeguarding Children Board, Local Safeguarding Adult Board and the Responsible Authorities Group at a meeting on 3<sup>rd</sup> May 2019. The benefits and limitations discussed at this session have been included within the proposal and members agreed the name for the proposed new arrangement.</p>
<b>Risk management</b>	<p>The limitations identified within the proposal highlight the risk identified with this proposal. Mitigations are being included in the Implementation Plan to ensure these are reduced. Continuous risk assessments and a Partnership Risk Register will be developed.</p>
<b>List of attachments</b>	<p>Attachment 1: Proposed new Governance Arrangements for Community Safety and Safeguarding in B&amp;NES.</p>
<b>Background papers</b>	<p>The statutory requirement regarding the three Boards are set out in various guidance:</p> <ul style="list-style-type: none"> <li>• The statutory requirements for the Local Safeguarding Children Board (LSCB) are set out in the Children and Social Work Act 2017. This abolishes the requirement for LSCBs, and the associated guidance Working Together to Safeguard Children 2018 sets out the requirements for the replacement.</li> <li>• The statutory requirements for the Local Safeguarding Adults Board (LSAB) are set out the Care Act 2014, and associated Care and Support statutory guidance October 2018 sets out the minimum requirements.</li> <li>• The statutory requirements for the Responsible Authorities Group (RAG) are set out in the Crime and Disorder Act 1998, The Police and Justice Act 2006 and the Policing &amp; Social Responsibility Act 2011</li> </ul> <p>The proposal ensures all the statutory requirements continue to be met.</p>



**NHS**  
Bath and North East Somerset  
Clinical Commissioning Group

**Bath & North East  
Somerset Council**

  
HM Prison &  
Probation Service

# **Proposed new Governance Arrangements for Community Safety and Safeguarding in B&NES**

## **B&NES Community Safety and Safeguarding Partnership (BCSSP)**

<b>Author</b>	<b>Version Date</b>	<b>Draft / Final</b>
Lesley Hutchison	Version 12	Draft
Lisa Harvey	Version 13	Draft

## **1. Introduction**

- 1.1 The purpose of this report is to set out the proposal for a new governance arrangement for the Local Safeguarding Children's Board (LSCB), the Local Safeguarding Adults Board (LSAB) and the Responsible Authorities Group (RAG).
- 1.2 The statutory requirements regarding the three Boards are set out in various guidance:
  - The statutory requirements for Local Safeguarding Children Board (LSCB) are set out in the Children and Social Work Act 2017, this abolishes the requirement for LSCBs and the associated guidance Working Together to Safeguard Children 2018 sets out the requirements for the replacement.
  - The statutory requirements for the Local Safeguarding Adults Board (LSAB) are set out the Care Act 2014 and associated Care and Support statutory guidance October 2018 sets out the minimum requirements.
  - The statutory requirements for the Responsible Authorities Group (RAG) are set out in the Crime and Disorder Act 1998, The Police and Justice Act 2006 and the Policing & Social Responsibility Act 2011.
- 1.3 The proposal ensures all the statutory requirements continue to be met whilst providing an opportunity to align more closely the work of the three boards.

## **2. Background**

- 2.1 Since 2012 the LSCB and LSAB have been working closely together, through shared sub groups, joint action plans and strategic plans, shared development days, stakeholder events and newsletters. The boards have aligned formatting of risk registers, meetings and agendas. The LSCB and LSAB also have a joint Business Support Manager and Independent Chair.
- 2.2 The LSCB and LSAB both inform the RAG of their work and vice versa. There is overlap between the Boards/Group taking the lead in some areas of safeguarding and community safety. This often results in duplicating reports to all three groups for example in the areas of domestic abuse, exploitation, complex trio and Prevent.
- 2.3 The Wood Report: this review of the role and functions of local safeguarding children boards was published in March 2016. This concluded that LSCB existing arrangements were not fit for purpose and recommended that LSCBs should cease.
- 2.2 Key recommendations from the Wood review have been incorporated into the Children and Social Work Act 2017. The Act states that the three statutory safeguarding partners are jointly accountable, extending accountability for arrangements beyond that of the Local Authority.

The Act was passed in April 2017. In July 2018 the Government published the relevant guidance. The guidance makes it explicit that new arrangements for children must be published by 29 June 2019 and implemented by 29 September 2019.

- 2.4 Avon and Somerset Constabulary co-ordinated meetings across their geographical footprint, working with statutory partners in order to develop a new arrangement for children. Since autumn 2017 discussions have taken place at a number of consortium meetings with Police, Council Directors of Children Services from each Local Authority and CCG Directors for Safeguarding from Bristol, North Somerset and South Gloucestershire CCG, B&NES CCG and Somerset CCG. It was agreed to establish a cross-boundary working group to work collaboratively to explore the opportunities set out in Working Together to Safeguard Children 2018.
- 2.5 There was a universal agreement across the five Local Authority and three CCG areas to maintain a focus on 'place based' arrangements for safeguarding children to enable the requirement for local agencies to continue to respond to local issues and meet them in a dynamic and flexible manner.

### **3. Ensuring the Statutory Requirements are met in the Proposal**

- 3.1 The proposal to establish a B&NES Community Safety and Safeguarding Partnership ensures that the arrangements comply with the legislative framework.
- 3.2 The requirements of Community Safety Partnerships (CSP B&NES RAG) are set out in The Crime and Disorder Act 1998, The Police and Justice Act 2006 and the Policing & Social Responsibility Act 2011.
- 3.3 The legislation requires 'responsible authorities' to form Community Safety Partnerships to co-operate to reduce crime and disorder, produce a Community Safety Plan based on local strategic assessments, and share evidenced-based data to support this process.
- 3.4 Working Together to Safeguard Children 2018 specifies the requirements for the new safeguarding arrangements for children. The guidance states that the three safeguarding partners must set out how they will work together and with any other relevant agency to collate and share information, and hold each other to account to improve outcomes for children.
- 3.5 The new arrangements must set out contributions agreed. This includes funding, accommodations, services and any resources connected with the arrangements. The level of funding secured from each partner should be equitable and proportionate.
- 3.6 Schools, colleges and other educational providers are not listed as a statutory partner however they are relevant agencies and the new arrangement is designed to ensure their input and participation.

- 3.7 The Care Act 2014 and Care and Support statutory guidance sets out the requirements for safeguarding adults. It requires the Board to co-ordinate and ensure the effectiveness of its members. Members listed include the CCG and Police and 'other such persons' that may be specified in regulations.
- 3.8 Funding and other resources may be provided by Board members towards expenditure incurred in connection with the work of the Board. Members may provide staff, goods, services, accommodation or other resources for the purposes of the Board.

#### **4. Proposal for a B&NES Community Safety and Safeguarding Partnership**

- 4.1 The proposed model has been developed through consultation between key stakeholders Avon and Somerset Police, Avon Fire and Rescue, B&NES Council, NHS BaNES CCG and the National Probation Service.
- 4.2 The opportunity for a merged LSCB/LSAB/RAG has been discussed with LSCB and LSAB members at meetings in December 2018 and March 2019 and with the RAG at its meeting in January 2019. Feedback from these groups was positively in favour of a place-based combined safeguarding arrangement. Therefore the geographical boundary of the Partnership will be Bath and North East Somerset Council area.
- 4.3 In February 2019 key agencies collectively agreed in principle to merging the LSCB, SAB and RAG on the basis that a place-based arrangement would provide the best outcome for local people; that the remit of each of the existing three groups was to protect the most vulnerable; and by having a merged arrangement protecting vulnerable people would be enhanced. A number of principles were agreed.
1. The voice of children, adults and families must be strengthened.
  2. Being cognisant of arrangements in neighbouring areas and ensuring links are maintained. This is especially important in areas such as county lines and exploitation.
  3. The need to build on the existing 'good' arrangements that are in place and ensure a new merged arrangement doesn't destabilise or dilute this.
  4. Being able to keep focus on the areas that are important and relevant to each board / group as well as the areas that will benefit from joint working. The group agreed it was important to maintain a single as well as joint lens.
  5. The need to work more effectively and efficiently and ensure that resources are used to their optimum.
- 4.4 During February to May a small working group made up of a representative from each agency, with the exception of the Probation Service, was convened and met three times to develop the proposed model.

- 4.5 The working group and 33 members from the LSCB, LSAB and RAG met on 3<sup>rd</sup> May 2019 to discuss the proposed new arrangement noting that the 'responsible authorities / statutory partners' were the ultimate decision makers but recognising that wider partnership agreements are key to ensure effectiveness.
- 4.6 Members from the LSCB, LSAB and RAG who were unable to attend the workshop have been invited to feedback any comments by 28<sup>th</sup> May.

**5. The Proposed New Governance Arrangement**

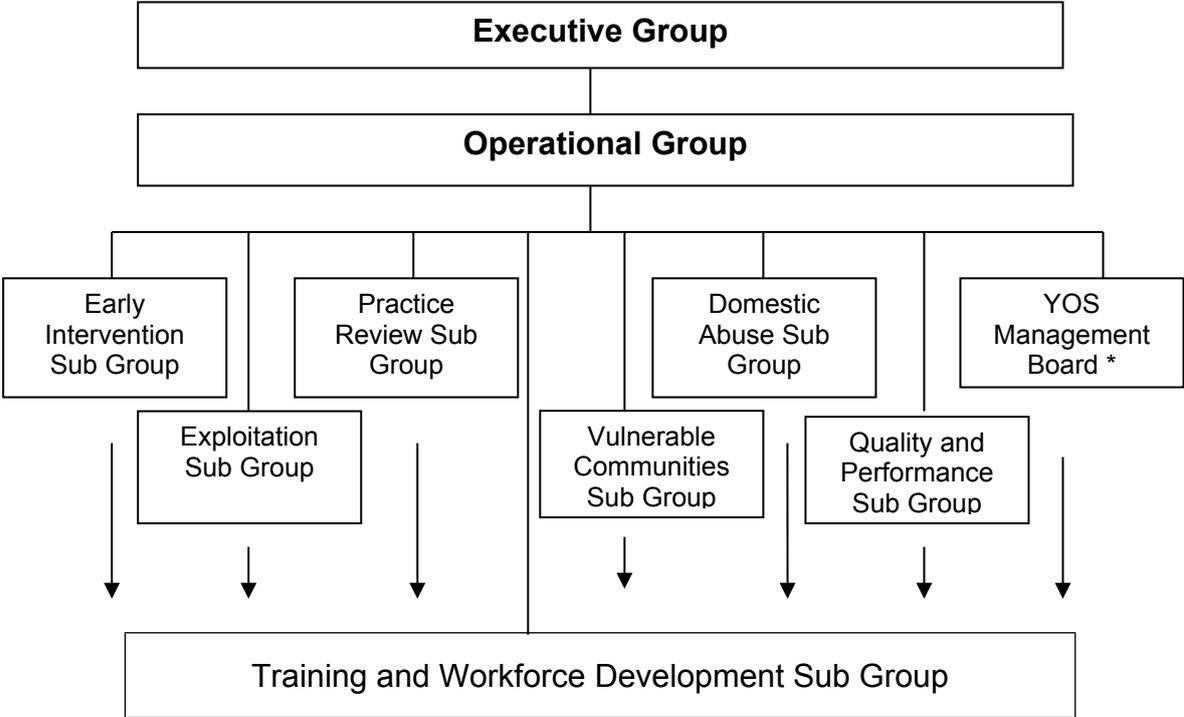
5.1 Members voted from seven proposed options that the new arrangement should have the following title:

**B&NES Community Safety and Safeguarding Partnership (BCSSP)**

**Think Family and Community**

**5.2 B&NES Community Safety and Safeguarding Partnership Governance Structure**

5.3 The governance structure for the proposed new arrangement has been developed by the working group and approved by members of the LSCB, LSAB and RAG



(\* the YOS Management Board will have report to BSCCP and also the Health and Wellbeing Board)

## 5.4 Executive Group and Operational Group Remit and Membership

Group	Remit	Membership
<p><b>Executive Group</b></p> <p>x2 per year – bi-annual (virtual meetings will be convened if issues require this)</p>	<p><b>Approval of:</b>  Strategic Plan  Budget  Annual reports  Risk Register  Communication plan</p> <p><b>Oversight and Responsible for:</b>  Performance and outcomes  Effectiveness of multi-agency working  Quality  Removal of barriers to innovation and problem solving  Collective challenge  Ensuring statutory responsibilities are delivered / delivery of legal framework</p>	<p>Independent Chair</p> <p>Business Support Manager</p> <p>Area Manager, Risk Reduction Avon Fire and Rescue</p> <p>Chief Executive or Executive Director for Nursing and Quality NHS BaNES CCG</p> <p>Chief Officer Avon and Somerset Constabulary</p> <p>B&amp;NES Council DCS and DASS</p> <p>National Probation Service</p> <p>Police and Crime Commissioner (non-voting member)</p> <p>Council Lead Member (non-voting member)</p>
<p><b>Operational Group</b></p> <p>x4 per year - quarterly</p>	<p><b>Delivery and oversight of:</b>  Strategic Plan  Budget monitoring  Risk Register  Performance activity and quality issues (including sec 11, 175 and self-assessments in line with standards; monitoring multiagency effectiveness)  Approval of policies and procedures  Challenge / critical friend  Operational challenges  Key messages to the community and Joint Newsletters  Highlighting concerns to the Executive Board for unlocking  Awareness of national and regional work and ensuring feed into their work  Avon and Somerset MAPPA Board relevant reports  Criminal Justice Board relevant reports  Voice of children and adults at risk</p>	<p>Independent Chair</p> <p>Independent Business Support Manager</p> <p>Health Watch</p> <p>Lay members</p> <p>Cabinet Portfolio holders</p> <p>Relevant agencies as set out in the legislation and locally agreed (including voluntary and community representation and victim voice)</p> <p>Operational Group Sub Group Chairs</p>

	<p>Implementation of Making Safeguarding Personal</p> <p><b>Authorising</b> Practice Review reports and action plans</p> <p>Communications plan and external communications</p> <p>Training and Development Strategy</p> <p>Approval of performance indicators</p>	
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### 5.5 Proposed Key Sub Groups

<b>Quality and Performance Sub Group</b>	<b>Exploitation Sub Group</b>	<b>Vulnerable Communities Sub Group</b>
<b>Chair: NHS BaNES CCG</b>	<b>Chair: Avon and Somerset Constabulary</b>	<b>Chair: Avon Fire and Rescue</b>
<b>Areas of work covered</b>		
All age	All age	All age
Safeguarding standards for children and adults	Missing children and adults	Night time economy
Audit reporting	Serious Violence County Lines	Drug and alcohol
Single and multi-agency dashboard review and monitoring	Modern slavery / trafficking	Fraud
Implementation of Assurance Framework (including annual performance indicator and audit programme development annually)	Financial, sexual, organised crime, disruption (including elements of licensing and trading standards)	Anti-social behaviour arising from nuisance, rough sleeping and street drinking (not homelessness as dealt with by another partnership)
	Forced Marriage, FGM, Honour Based Violence Prevent Youth@Risk and Contextual Safeguarding Public Protection	Licensing and trading standards Community triggers

<b>Early Intervention</b>	<b>Domestic Abuse</b>	<b>Training and Workforce</b>	<b>Practice Review</b>
<b>Chair: NHS BaNES CCG</b>	<b>Chair: B&amp;NES Council</b>	<b>Chair: B&amp;NES Council</b>	<b>Chair: B&amp;NES Council</b>
<b>Areas of work covered</b>			
All age	All age	All age	All age
Early Help	Existing DAP Terms of Reference	Delivery of training and development strategy	Children Safeguarding Practice Reviews (including responsible for Rapid Review reports to National Panel)
Early intervention and prevention	Control and coercion	Delivery of training programme	Safeguarding Adult Reviews (including Making Safeguarding Personal)
		Evaluation and monitoring of training effectiveness	Domestic Homicide Reviews
			Learning Reviews

5.6 In addition each sub group will be responsible for the following:

- Development of communication materials in line with the Communication Plan
- Policy and procedure writing (establishment of task and finish groups to undertake the drafting)
- Ensuring the actions within the Strategic Plan and Board Assurance Framework are delivered
- Monitoring effectiveness
- Consideration of any training and development needs
- Delivering statutory frameworks (including MCA)
- Ensuring the voice of the individual is listened to
- Being aware and abreast of national and regional networks and activities that will influence local arrangements
- Ensuring evidence -approaches are implemented
- Ensuring Think Family and Think Community is explicit in all work undertaken

5.7 The working group also proposed that a number of other task and finish groups / work streams are established which will report into the Sub Groups to undertake specific time limited work.

<b>Quality and Performance Sub Group</b>	<b>Exploitation Sub Group</b>	<b>Domestic Abuse Sub Group</b>	<b>Practice Review Sub Group</b>
<b>Audit programme group</b>	<b>Hate Crime Task and Finish</b>	<b>MARAC Steering Group Task and Finish</b>	<b>Drug related and homelessness / rough sleeping death reviews</b>
<b>Chair:</b> potential for independent to chair	<b>Chair:</b> To be confirmed	<b>Chair:</b> To be confirmed	<b>Chair:</b> To be confirmed
All age  Multi-agency audit programme requires development – needs to take account of age related and practice issues. The group will cover all ages however audits will be bespoke and audit reports shared with the group	All age  Identify hate crime cases Review and ensure appropriate referrals have been made to safeguard individuals	All age  Task and finish until the pilot is embedded	Remit currently under review
<b>Joint Targeted Area Inspection task and finish group</b>	<b>Prevent Steering Group</b>	<b>Liberty Protection Safeguards Task and Finish Group</b>	<b>Communication Plan Task and Finish Group</b>
<b>Chair – B&amp;NES Council s)</b>	<b>Chair: B&amp;NES Council</b>	<b>Chair: B&amp;NES Council</b>	<b>Chair: Business Support Manager Community Safety and Safeguarding Partnership</b>
Children only however dependant on theme	All age  Existing steering group exists	Age 16 and above Currently being scoped	All age

5.8 The existing Homelessness Partnership and Suicide and Self Harm groups will continue to report under their existing governance structures; however they will share relevant reports and information with the Operational Group.

5.9 The combined Training and Development Sub Group will receive requests from all sub groups.

- 5.10 Educational establishment will have a representative on the Operational Group; they will advise the Schools Standard Board and the Child Protection Forums of all relevant issues.
- 5.11 The In Care Council, Youth Forum and Children's Equalities Group will report into the new arrangements and whilst not a formal sub group will provide a view on the Strategic Plan and Annual Report and will also make training and workforce development requests of the new arrangement.
- 5.12 HealthWatch will be a member of the operational group and comment on the Strategic Plan and Annual Report in a formal capacity as set out in the Care Act statutory guidance.
- 5.13 The current links will be strengthened with Virgin Care Citizens Panel, Your Health Your Voice, the Carers Centre and Young Carers services to ensure feedback is gathered on the Strategic Plan and Annual Report.
- 5.14 The current links will also be strengthened with other local voluntary and community sector forums and networks e.g. Care Home Forum.

## **6.0 Proposed Scrutiny arrangements of the B&NES Community Safety and Safeguarding Partnership**

- 6.1 The working group and members of the LSCB, LSAB and RAG propose that the independent scrutiny arrangements for the new arrangement include:
- **Scrutiny of individual agencies and their impact on the Partnership**
    - Statutory requirements such as section 11, section 175 self-assessments (validation visits and walkabouts)
    - Review of agencies' external inspection reports as required
  - **Scrutiny of the effectiveness of the Partnership functions**
    - Independent Chair of the Operational and Executive Group responsible for holding partners to account including shared management of risk
    - Multi-agency audits undertaken by an independent auditor reviewing effectiveness of multi-agency practice
    - Themed deep dive reports into areas highlighted through the Assurance Programme and the Strategic Plan
    - Learning from Practice Reviews, Safeguarding Adult Reviews, Domestic Homicide Reviews and other reviews
    - Lay members scrutiny
  - **External scrutiny**
    - Joint Targeted Area Inspection
    - Peer reviews

6.2 The Partnership will employ an Independent Chair in line with the requirement of the Care Act statutory guidance, who will manage the Partnership Support (including the commissioning of practice reviews and training functions) and Lay Members. They will also be responsible for liaison with the In Care Council, Youth Forum, Children's Equality Group, HealthWatch, Carers Centre and Citizens Panel of Virgin Care.

## 7.0 Proposed Publications of the B&NES Community Safety and Safeguarding Partnership

7.1 Members of the working group and LSCB, LSAB and RAG proposed In line with legislation the following publication:

Date	Publication
29 June 2019	<p>Publish new arrangements setting out geographical area covered Implementation Plan Scrutiny Arrangements</p> <p>(Send to relevant authorities (What Works Centre for Children Social Care, National Children Practice Review Panel and Youth Justice Board))</p>

## 8.0 Proposed Funding of the B&NES Community Safety and Safeguarding Partnership

8.1 The proposed costs of the new arrangement are set out below. Representatives with the appropriate authority from Avon and Somerset Constabulary, NHS BaNES CCG and B&NES Council have discussed and approved the requirements below:

Item	Cost	Rationale
<b>Staffing</b>		
Independent Chair	14,850	27 days x £550 independent scrutiny and LSAB requirement
Independent Business Support Manager (1 FTE)	62,765	Reporting to the Independent Chair (includes salary on costs and benchmarked against other areas)
Independent Business Support Administrator (1FTE)	30,000	Reporting to the Business Support Manager and Independent Chair (includes salary on costs and benchmarked against other areas)
Independent auditor / quality assurance	10,000	20 days x £500 Undertake bespoke audits for scrutiny purposes reporting to the Independent Chair and review of training arrangement

MARAC coordinator	17,000	Post required for the coordination of Multi-Agency Risk Assessment Conferences (high risk domestic abuse)
Expenses	1,500	Basic expenses for above independent staff
<b>Ancillary running costs</b>		
Room and equipment hire	5,000	Stakeholder, enquiry, policy launch, SAR, DHR and Practice Reviews and development sessions
Guest Speakers	1,500	Developmental sessions for board members
Adult and children ECR system	3,000	System for SARs, Practice Reviews and potential for DHR going forward
South West Child Protection Procedures contract	1,038	Requirement to have procedures
Printing and design	500	Generally information on line, website costs may require revisiting
<b>Total</b>	<b>147,153</b>	
<b>For 29.09.19 - 31.03.20</b>	<b>73,576.50</b>	
<p>Note:</p> <ol style="list-style-type: none"> <li>1. Cost of DHR, SAR and Safeguarding Children Practice Reviews will be shared equally by CCG, Council and Police and are not included above. Each agency needs to ensure a suitable reserve or other provision for these Reviews (at a cost of between 5-15K)</li> <li>2. Child Death Overview Panel costs will be met separately by the Council and CCG as due to statutory guidance these are no longer within the remit of the Partnership arrangements</li> <li>3. Costs associated with Avon and Somerset Strategic Safeguarding Partnership are not included and are to be borne by each agency separately</li> <li>4. Finance or Human Resource costs have not been factored into the budget and this will depend on which agency hosts the Independent Chair and associated staff</li> <li>5. There is no contingency identified and each agency needs to ensure a suitable reserve or other provision is made available if needed</li> </ol>		

- 8.2 NHS Banes CCG have committed to contributing an appropriate and proportionate amount to the cost of the new proposed model. This is in line with statutory guidance and the CCGs priorities to improve the Health and Wellbeing of the population and to develop sustainable communities. The CCG have committed £60K from 29.06.19 to 31.03.20. The funding will be reviewed for 2020/21.
- 8.3 B&NES Council have committed to maintain an appropriate and proportionate amount of the cost of the new model; this will see a reduction from the current contribution.

8.4 Avon and Somerset Constabulary are unable to meet the full commitment to contribute an appropriate and proportionate amount from 29.09.19 to 31.03.20. However, they have committed to maintain their existing funding arrangement until new arrangements are agreed across all five local authority areas within the Avon and Somerset area. They currently contribute £127,000 across all 10 LSCBs and LSABs. There is a firm commitment to provide appropriate resource in kind to support activity within each Partnership structure – whether that is attendees, meeting spaces or administrative support. For 2020/21, Police funding will be reviewed to ensure that it is equitable and proportionate and in line with statutory obligations.

8.5 The total six month running cost from 29.09.19 to 31.03.20 is £129,607. This includes £73,576.50 for the running of the Partnership and £56,030.50 for training and it has been agreed that this will be funded by the following contributions:

Avon and Somerset Constabulary	£7,455
Banes NHS CCG	£60,000
B&NES Council	£62,152

8.6 The three statutory partners have agreed to review the financial arrangement for 2020/2021 before March 2020. The three partners have agreed to provide staffing, administration, venues, etc. in kind to help support the work of the new arrangements.

8.7 Other Partners (i.e. National Probation Service, Community Rehabilitations Companies and CAF/CASS) may continue to make a contribution however this is as yet unknown. If this is the case the amount will be included as a contingency fund.

8.8 The proposed Training Programme costs of the B&NES Community Safety and Safeguarding Partnership have been separated out as it is intended that this will be self-financing from October 2020/21 onwards subject to the success of the implementation of the new Training Charging Policy.

Item	Cost	Rationale
<b>Staffing</b>		
Training coordinator (1FTE)	43,881	To be decided where this reports; anticipated that this spend will be recouped through Charging Framework includes on costs
Training Administrator (0.7 FTE)	13,080	Based on existing staff time – includes on costs
Independent / specialist trainers	15,000	
Expenses	300	

<b>Ancillary Running Costs</b>		
Learning Pool	7,300	Data system which agencies access to book onto training
Room and equipment hire	500	Negligible as long as agencies continue to provide rooms for free
<b>Total Cost</b>	<b>80,061</b>	
<b>For 29.09.19 - 31.03.20</b>	<b>56,030.50</b>	This includes estimated additional cost of external trainers 8,000 and management time whilst moving to new model 8,000

8.9 A new Training Charging Policy is being implemented from 1<sup>st</sup> September 2019. The aim of the Training Charging Policy is to enable the training delivery to be self-financing. The above costs are full year as noted however whilst this is being implemented there will be a training cost pressure for October – March 2019/20 and likely for the first six months of 2020/21. The plan is to evaluate the effectiveness and sustainability of the training programme during the first year of the new arrangement being in place.

## **9.0 Benefits and Limitations of the Proposed B&NES Community Safety and Safeguarding Partnership**

9.1 The benefits and limitations below include those raised at the workshop on 3<sup>rd</sup> May 2019.

9.2 **Benefits** - the proposed new Partnership presents the following benefits in improving outcomes for children, adults and the community:

- To strengthen and improve the work on Think Family and Community Safety by pulling all three groups together to do so. The Children and Young People sub committee (reporting into the Health and Wellbeing Board) have already started on this work (Think Family focus).
- To improve strategic decision making and leadership by having one conversation rather than three to ensure that they are as cohesive as they could be; by doing this outcomes for children, adults, families and the communities will be improved. The Serious Violence Strategy is a current example where RAG, LSAB and LSCB all have a stake in ensuring local arrangements are effective.
- Focusing on areas of work which will have the greatest impact to improve outcomes for children, adults, families and the community by having shared strategic objectives.
- Shared horizon scanning – county lines, contextual safeguarding, rough sleeper deaths are areas the existing groups need to collaborate on. Doing this together will enhance effective working.

- Reducing duplication and releasing capacity (for example domestic abuse is led by the RAG however the LSCB and LSAB have a statutory requirement to lead on this as well; this is also applicable to Serious Violence, Modern Slavery, Prevent and a number of other areas). Being clearer and having one strategic body overseeing the work and plans will lead to improved outcomes for children, adults, families and communities; it will also release capacity to enable increased strategic and frontline work to be undertaken.
- To create efficient governance arrangements for all agencies at a time when each agency is seeking to find financial efficiencies without compromising protecting children and adults at risk.
- Recognition that some partners e.g. Police, are represented on multiple Boards (15 currently); this merged arrangement will reduce this requirement and goes some way to mitigate the Police request for a Consortium arrangement for children only.
- Increased financial efficiencies from employment of one rather than two independent Chairs.
- There are several areas of significant interface by merging the LSCB , LSAB and the RAG which will only seek to enhance this work and increase effective outcomes.

<b>Areas of Significant Interface between LSCB, LSAB and RAG</b>
Exploitation including CSE including children and adults, Human Trafficking and Modern Slavery, Forced Marriage, FGM, Honour Based Violence Radicalisation and Prevent (Channel Panel) County Lines Knife Crime Mate and Hate Crime Serious and Organised Crime Disruption Financial exploitation 'Rogue' traders and scams
Complex (Toxic) Trio
Domestic abuse (including MARAC processes)
Licensing ; safety and use of public place
Learning reviews (DHRs/SARs/SCRs )
MAPPA arrangements (offenders and adults / children at risk)
Rough sleeping and drug related deaths
Training and development needs of the workforce
Awareness raising and communications with the workforce and the community
Unaccompanied Asylum Seekers

- Reduction from 22 formal sub groups to eight; each sub group will be led by a statutory partner enabling more equity and shared ownership
- B&NES LSCB was rated as 'good' by Ofsted when it was reviewed; the LSAB was given a very positive commentary when the LGA undertook a Peer Review. These can be built on to strengthen our arrangements into something that is excellent for our community.
- Improve information sharing with more effective triangulation of risk; raise profile of areas / issues not considered when could have been.

- Effective relationship building but having one shared agenda with clear focus.

### 9.3 Limitations and Mitigations

- Query whether it is possible to deliver the 'business' of all three groups through one mechanism and the meetings themselves will be manageable and enable meaningful conversations. This is to be tested and will be a key focus for early performance monitoring and scrutiny,
- Extensive demand will be placed on group members to understand a wide range of issues, and chairs of sub groups will need to be fully cognisant of all issues,
- There is a potential that some areas of work will no longer be covered – this will be a focus for early performance monitoring and scrutiny.
- There is a potential that the focus on the Mental Capacity Act will not be maintained. The MCA is applicable to children, 16 years and adults and has been set as a requirement for all sub groups to consider in their work.
- The funding for the proposal is not equitable for the first six months.
- There is a risk that some issues that are only relevant to children, adults or community safety may receive less of a focus. The new arrangement needs to monitor this carefully. For example there will need to be a maintained focus on working with adult care providers such as Care Homes and domiciliary care agencies and a maintained focus on older people.
- Potential duplication with some of the work across the Avon and Somerset Strategic Safeguarding Partnership however it is also important that B&NES maintains the links and is aligned across neighbouring areas.
- There has been limited opportunity to review the work of the early adopter sites as these are children-based only. It does not appear that any of the early adopter sites have gone for a merged model similar to this proposal, however they have presented interesting options for scrutiny arrangements which can be considered

9.4 In addition to the benefits and limitations highlighted above, the following points were raised by members of LSCB, LSAB and RAG at the workshop held on 3<sup>rd</sup> May 2019.

- A highly skilled Independent Chair will be critical to the success of managing the Partnership.
- Agency decision makers must be represented at the Operational Group.
- The Operational Group will need to trust the work of the sub groups and only consider some, not all, issues.
- Concern from agencies that the agenda for children would reduce the focus on adults and community safety.
- Request to consider how contextual safeguarding will run through the work.

## 10. Cross Border Working with Neighbouring Local Authorities and CCGs

10.1 The three statutory partners recognise the importance, necessity and requirement to work across borders. This is increasingly evident with the risks being highlighted with county line, trafficking and exploitation. The partners are committed to this to improve outcomes for children, adults and communities.

10.2 The Council and NHS Banes CCG will continue to work with Avon and Somerset Constabulary as part of the Partnership consortium and will seek and take opportunities to improve working. In addition they will work across the BaNES, Wiltshire and Swindon Partnership to align where possible.

10.3 Where the opportunity arises the new Partnership will work with all other areas including those at a distance from its existing borders if required and appropriate, to safeguard children and adults and communities at risk in B&NES.

## 11. Impact on Existing Staffing

11.1 A number of posts are funded through the current LSCB and LSAB arrangements; these post holders are employees of the Council. As part of the Implementation Plan these arrangements will be reviewed in line with usual Human Resources procedures.

11.2 Currently the LSCB and LSAB have interim Chair arrangements therefore the new Partnership can commence recruitment of the Independent Chair imminently.

## 12. Next Steps and Proposed Timeline

Activity	Purpose	Date
LSCB / LSAB and RAG	Discuss the proposal for new arrangements	3.05.19
Information sharing	Share proposal with: BTP CAFCASS RAG/LSCB/LSAB agencies that didn't attend 3.05.19 session	20.05.19
Information sharing	Share proposal with: Police and Crime Commissioner	w/c 20.05.19
Develop implementation plan	Ready for final publication and delivery to meet statutory requirements	22.05.19
Consultation	Discuss the proposal for new arrangements and implementation plan: Elected Members portfolio holder briefing	TBC

Information sharing	New arrangements and implementation HealthWatch SICC and Youth Forum Corporate Parenting Children and Young People Sub Committee	May 19
Briefing	Directors Group Plus	22.05.19
Health and Care Board (acting on behalf of the Council Cabinet and CCG Board)	For approval in principle subject to Avon and Somerset Constabulary Management Board approval	4.06.19
LSCB	Finalised proposal shared	4.06.19
RAG	Finalised proposal shared	6.06.19
LSAB	Finalised proposal shared	18.06.19
Raise awareness	Share proposal with: Council and CCG commissioned services Educational establishments Children's Home	w/c 24.06.19
Informal Cabinet	For information	End of May
Avon and Somerset Constabulary Management Board	For approval	23.05.19
Avon and Somerset Constabulary Police and Crime Board	For information	5.06.19
Health and Wellbeing Board	For information	25.06.19
LSCB final meeting; closing reports on work carried out by the LSCB from Apr – Sept 2019	Dissolve LSCB	10.09 19
LSAB final meeting; closing reports on work carried out by the LSAB from Apr – Sept 2019	Dissolve LSAB	17.09.19
RAG final meeting; closing reports on work carried out by the RAG from Apr – Sept 2019	Dissolve RAG	To be confirmed
B&NES Community Safety and Safeguarding Partnership	Launch new arrangement	W/c 23.09.19 (before 29.09.19)
B&NES Community Safety and Safeguarding Partnership	6 Monthly Report on new Arrangement	Mar 2020

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